

**ORDINANCE NO. 20-2017**

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF SEMINOLE, FLORIDA, REGARDING MEDICAL CANNABIS; EXTENDING A TEMPORARY MORATORIUM ON THE SALE OF MEDICAL CANNABIS AND ON THE ESTABLISHMENT AND OPERATION OF MEDICAL MARIJUANA TREATMENT CENTER DISPENSING FACILITIES WITHIN THE CITY OF SEMINOLE, FLORIDA FOR A PERIOD ENDING ON AUGUST 9, 2017; PROVIDING FOR APPLICABILITY; PROVIDING FOR DURATION; PROVIDING FOR SEVERABILITY; AND PROVIDING AN EFFECTIVE DATE.**

**WHEREAS**, the Florida Legislature in 2014 enacted a medical marijuana law, the “Compassionate Medical Cannabis Act of 2014” (codified as Section 381.986, Florida Statutes) which authorized a limited number of large nurseries to cultivate, process, and dispense non-euphoric, low THC cannabis and operate as “Dispensing Organizations” for individuals with certain specified serious ailments; and

**WHEREAS**, the Florida Legislature in 2016 amended the Compassionate Medical Cannabis Act (Section 381.986, Florida Statutes) to include the use of “medical marijuana” for eligible patients with terminal conditions; and

**WHEREAS**, the 2016 Amendment to Section 381.986, Florida Statutes, expanded the type of marijuana available to eligible patients beyond low THC cannabis to include all types of cannabis, and the statutory amendment has been codified and has become effective in the State of Florida; and

**WHEREAS**, on November 8, 2016, Florida voters approved a constitutional amendment (Use of Marijuana for Debilitating Medical Conditions - Amendment 2) to allow for broader medical use of any kind of marijuana (including euphoric strains) within the State; and

**WHEREAS**, despite the approval of Amendment 2, the activities it permits remain illegal under Federal law; and

**WHEREAS**, Amendment 2 allows the medical use of marijuana for individuals with debilitating medical conditions as determined by a licensed Florida physician, allows caregivers to assist patients’ medical use of marijuana, and directs the Department of Health to register and regulate centers that produce, distribute and dispense marijuana for medical purposes by promulgating regulations and issuing identification cards to patients and caregivers; and

**WHEREAS**, Amendment 2 went into effect on January 3, 2017, and the State Legislature had until July 3, 2017, to pass legislation and to create regulations governing the implementation of Amendment 2; and

**WHEREAS**, the State Legislature recently passed SB 8-A to address the implementation of Amendment 2; and

**WHEREAS**, a comprehensive state licensing and regulatory framework for the cultivation, processing and dispensing of cannabis under the Compassionate Medical Cannabis Act of 2014 (the “Act”) presently exists; and

**WHEREAS**, dispensing of cannabis remains illegal under federal law, and the U.S. Department of Justice has discussed federal enforcement of such laws with respect to state regulated cannabis operations in the 2013 “Cole memorandum”; and

**WHEREAS**, the potential for adverse secondary effects associated with Medical Cannabis Dispensary Organizations exist within the City of Seminole; and

**WHEREAS**, Section 166, Florida Statutes, authorizes the City Council of Seminole, Florida (the “City Council”), to prepare and enforce comprehensive plans for the development of the City, and to establish, coordinate, and enforce ordinances for the regulation of businesses in order to protect the public; and

**WHEREAS**, City staff has recommended that the Code of Ordinances be reviewed and revised as necessary since there are no current regulations governing the use of real property for purposes of selling cannabis or related activities, and such uses are neither lawfully existing or permissible with the City; and

**WHEREAS**, with the approval of Amendment 2, the City Council believes it is in the best interests of the citizens of Seminole to have in place regulations regarding the dispensing of medical marijuana (hereafter also referred to as “cannabis”); and

**WHEREAS**, significant safety and security issues exist for establishments involved in the dispensing of medical cannabis because these operations maintain large cannabis inventories and are compelled to conduct their business in cash because their activities have not been permitted under Federal law; and

**WHEREAS**, such businesses are inherently attractive targets for criminals and organized criminal organizations, and therefore it is essential that the City limit and control the permissible scope of such facilities and operations by regulating them to attempt to address their potential incompatibilities with surrounding businesses, communitywide facilities, and the community at large, and to protect and advance the public health, safety and welfare; and

**WHEREAS**, other attributes of land uses dealing with medical cannabis such as noise, traffic, and odors, must be regulated to minimize their impact on surrounding properties and uses and to attempt to prevent the creation of attractive nuisances; and

**WHEREAS**, in 1996, California became the first state to legalize the use of medical marijuana, and several other states subsequently enacted laws legalizing medical marijuana in various circumstances; and

**WHEREAS**, the California Police Chiefs Association developed a Task Force on Medical Marijuana Dispensaries, which prepared the “White Paper on Marijuana Dispensaries” (“White Paper”), published in 2009; and

**WHEREAS**, the White Paper examined the direct and indirect adverse impacts of marijuana dispensaries in local communities and indicated that marijuana dispensaries may attract or cause ancillary crimes, and may cause adverse effects, such as marijuana smoking in public, the sale of other illegal drugs at dispensaries, loitering and other nuisances, and increased traffic near dispensaries; and

**WHEREAS**, the White Paper further indicates that marijuana dispensing businesses in a community may contribute to the existence of a secondary market for illegal, street-level distribution of marijuana; and

**WHEREAS**, the White Paper outlines the following typical complaints received from individuals regarding certain marijuana dispensary areas: high levels of traffic going to and from the dispensaries, people loitering in the parking lot of the dispensaries, people smoking marijuana in the parking lot of the dispensaries, vandalism near dispensaries, threats made by dispensary employees to employees of other businesses, and citizens worried that they may become crime victims due to their proximity to dispensaries; and

**WHEREAS**, the White Paper found that many medical marijuana dispensary owners had histories of drug and violence-related arrests, that records or lack of records showed that some owners were not properly reporting income generated from the sales of marijuana, that some medical marijuana businesses were selling to individuals without serious medical conditions, and that the California law had no guidelines on the marijuana which could be sold to an individual; and

**WHEREAS**, the White Paper ultimately concludes there are many adverse secondary effects created by medical marijuana dispensaries in communities; and

**WHEREAS**, based on recently passed legislation as part of SB 8-A, amendments to Florida Statute Chapter 318.986, local governments are permitted to prohibit Medical Marijuana Treatment Center Dispensing Facilities from being located within the local government jurisdiction; and

**WHEREAS**, the City Council has determined that given the potential impacts from the dispensing of medical cannabis, as identified in the White Paper, the impacts of said facilities and uses should be studied for potential prohibition within the City of Seminole to ensure the health, welfare and safety of businesses, properties, the community, as well as citizens and visitors to the City; and

**WHEREAS**, until the City Council determines if a prohibition should be instituted, the City Council wishes to preserve the status quo while researching, studying and analyzing the potential impact of Medical Marijuana Treatment Center Dispensing Facilities upon nearby properties; and

**WHEREAS**, the City Council finds that an extension of an existing temporary moratorium on the operation of Medical Marijuana Treatment Dispensing Facilities would allow City staff sufficient time to investigate the impacts of cannabis dispensing Facilities and to determine if prohibiting said facilities within the City is in the best interest of the City and to enable the advertising of public hearings to consider adoption of said prohibition; and

**WHEREAS**, the City Council finds that an extension on a temporary moratorium on the processing and issuance of development permits, development orders or any other official action of the City of Seminole permitting or having the effect of permitting new Medical Marijuana Treatment Center Dispensing Facilities or approving or permitting the sale of medical cannabis will allow time to review, study, hold public hearings and prepare and adopt amendments to the Code of Ordinances; and

**WHEREAS**, on January 24, 2017, the City Council adopted Ordinance No. 01-2017 which instituted a temporary moratorium; and,

**WHEREAS**, on June 27, 2017, the City Council directed the adoption of a temporary moratorium extension specified herein, and further authorized publication of notices and scheduling of a public hearing to consider the proposed temporary moratorium extension ordinance.

**NOW THEREFORE BE IT ORDAINED**, by the City Council of the City of Seminole, Florida:

**SECTION 1.** Purpose and Intent. This Ordinance is enacted to carry out the purpose and intent of, and exercise the authority set out in Chapter 166, Florida Statutes, as amended.

**SECTION 2.** Findings. The recitals set forth in the “Whereas” clauses above are true and correct and are hereby adopted as findings by the City Council for the adoption of this ordinance.

**SECTION 3.** Temporary Moratorium. A temporary moratorium is hereby extended on the establishment and operation of Medical Marijuana Treatment Center Dispensing Facilities (as referenced in Section 381.986, Florida Statutes and Constitutional Amendment 2 respectively) including the sale of medical cannabis within the City limits of the City of Seminole, Florida. While the moratorium is in effect, the City shall not accept, process or approve, any application relating to the establishment or operation of a Medical Marijuana Treatment Dispensing Facilities as defined under State Law or any application which seeks authorization for a facility to sell medical cannabis. Nothing in this temporary moratorium shall be construed to prohibit the permitted use of medical cannabis or low THC cannabis by a qualified or eligible patient, as determined by a licensed Florida physician pursuant to Amendment 2, Section 381.986, Florida Statutes or other Florida law as applicable.

**SECTION 4.** The City Council hereby directs the City Manager to initiate a review of Medical Marijuana Treatment Dispensing Facilities and to prepare appropriate amendments to

the City Code of Ordinances to address regulating Medical Marijuana Treatment Dispensing Facilities consistent with applicable law.

**SECTION 5.** Severability. If any section, clause, sentence or phrase of the Ordinance is held to be invalid or unconstitutional by any court of competent jurisdiction, then said holding shall in no way effect the validity of the remaining portion of this Ordinance.

**SECTION 6.** Duration. The moratorium shall terminate on August 9, 2017, unless the City Council rescinds or extends the moratorium by subsequent ordinance.

**SECTION 7.** Effective Date. This ordinance shall become effective immediately upon its adoption at second reading.

APPROVED ON FIRST READING: June 27, 2017

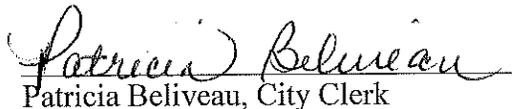
PUBLISHED: June 23, 2017 & June 30, 2017

PASSED AND ADOPTED ON  
SECOND AND FINAL READING AT PUBLIC HEARING: July 11, 2017

  
LESLIE WATERS, MAYOR

I, Patricia Beliveau, City Clerk of the City of Seminole, Florida, County of Pinellas, State of Florida, a municipal corporation do hereby certify the foregoing and hereto attached is a true and correct copy of Ordinance No. 20-2017 which is on file in the City Clerk's Office:

IN WITNESS WHEREOF, I hereunto set my hand and affixed the seal of the City of Seminole, Pinellas County, Florida, this 11 day of July, 2017.

  
Patricia Beliveau, City Clerk